

City of Lowell Massachusetts

Annual Action Plan Fiscal Year 2008-2009

SUBSTANTIAL AMENDMENT

For
American Recovery and Reinvestment Act Programs
Homelessness Prevention/Rapid Re-Housing



FINAL REPORT

Office of the City Manager
Division of Planning and Development
JFK Civic Center, 50 Arcand Drive
Lowell, MA 01852
978-446-7200

May 2009



HUD Form SF 424
HUD Form 40119 - HPRP Substantial Amendment
Non-State Certifications
Proposed Project Worksheets

Application for Federal Assistance SF-424 Version 02				
*1. Type of Submission:	*2. Type of Application * If Revision, select appropriate letter(s)			
☐ Preapplication	⊠ New			
	☐ Continuation	*Other (Specify)		
☐ Changed/Corrected Application	Revision			
3. Date Received: 4.	Applicant Identifier:			
5a. Federal Entity Identifier:		*5b. Federal Award Identifier:		
State Use Only:				
6. Date Received by State:	7. State Ap	plication Identifier:		
8. APPLICANT INFORMATION:				
*a. Legal Name: City of Lowell		_		
*b. Employer/Taxpayer Identification I 04-6001396	Number (EIN/TIN):	*c. Organizational DUNS: 079521928		
d. Address:				
*Street 1: <u>50 Arcand</u>	Drive	<u> </u>		
Street 2: JFK Civic C	Center	<u> </u>		
*City: Lowell				
County: <u>Middlesex</u>		<u> </u>		
*State: Massachus	setts	<u> </u>		
Province:				
*Country: <u>USA</u>				
*Zip / Postal Code <u>01852</u>				
e. Organizational Unit:				
Department Name: Division Name:				
Office of the City Manager Division of Planning and Development				
f. Name and contact information of		eted on matters involving this application:		
Prefix:	*First Name:	Adam		
Middle Name:				
*Last Name: <u>Baacke</u>				
Suffix:				
Title: Asstistant City Manager/DPD Director				
Organizational Affiliation:				
*Telephone Number: 978-446-7200 Fax Number: 978-446-7014				
*Email: abaacke@lowellma.gov				

Application for Federal Assistance SF-424	Version 02
*9. Type of Applicant 1: Select Applicant Type: C. City or Township Government	
Type of Applicant 2: Select Applicant Type:	
Type of Applicant 3: Select Applicant Type:	
*Other (Specify)	
*10 Name of Federal Agency: U.S. Department of Housing and Urban Development	
11. Catalog of Federal Domestic Assistance Number:	
14.257	
CFDA Title:	
Homelessness Prevention and Rapid Re-housing	
*12 Funding Opportunity Number:	
*Title:	
nue.	
13. Competition Identification Number:	
Title:	
14. Areas Affected by Project (Cities, Counties, States, etc.):	
City of Lowell, Massachusetts	
*15. Descriptive Title of Applicant's Project:	
Substantial Amendment to the 2008-2009 Annual Action Plan	

Application for Fed	leral Assistance SF-42	24		Version 02	
16. Congressional Di	stricts Of:				
*a. Applicant: MA-5th		*b.	Program/Project: N	/IA-5th	
17. Proposed Projec	t:				
*a. Start Date: 9/1/09		*b.	End Date: 9/30/12		
18. Estimated Fundir	ng (\$):				
*a. Federal	\$979,048				
*b. Applicant	+				
*c. State					
*d. Local					
*e. Other					
*f. Program Income					
*g. TOTAL	\$979,048				
*19. Is Application S	ubject to Review By Sta	te Under Executive Order	12372 Process?		
		he State under the Executiv		ess for review on	
		s not been selected by the S			
□ c. Program is not	covered by E. O. 12372	·			
*20. Is the Applicant	Delinquent On Any Fed	eral Debt? (If "Yes", prov	ide explanation.)		
☐ Yes	No				
herein are true, compl- with any resulting term me to criminal, civil, or	ete and accurate to the bost if I accept an award. It	est of my knowledge. I also	provide the require titious, or fraudulent	ns** and (2) that the statements d assurances** and agree to comply statements or claims may subject	
★* I AGREE					
	** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions				
Authorized Represer	ntative:				
Prefix: Mr.		*First Name: Bernar	d		
Middle Name: <u>F.</u>					
*Last Name: <u>Lync</u>	ch				
Suffix:					
*Title: City Manager					
*Telephone Number:	978-970-4000		Fax Number:		
* Email: blynch@lowe	ellma.gov				
*Signature of Authorize	ed Representative:			*Date Signed:	

Application for Federal Assistance SF-424	Version 02
*Applicant Federal Debt Delinquency Explanation	
The following should contain an explanation if the Applicant organization is delinquent of any Federal Debt.	

INSTRUCTIONS FOR THE SF-424

Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0043), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

This is a standard form (including the continuation sheet) required for use as a cover sheet for submission of preapplications and applications and related information under discretionary programs. Some of the items are required and some are optional at the discretion of the applicant or the Federal agency (agency). Required items are identified with an asterisk on the form and are specified in the instructions below. In addition to the instructions provided below, applicants must consult agency instructions to determine specific requirements.

Item	Entry:	Item	Entry:
4.	Type of Submission: (Required): Select one type of submission in accordance with agency instructions. Preapplication Application	10.	Name Of Federal Agency: (Required) Enter the name of the Federal agency from which assistance is being requested with this application.
	 Changed/Corrected Application – If requested by the agency, check if this submission is to change or correct a previously submitted application. Unless requested by the agency, applicants may not use this to submit changes after the closing date. 	11.	Catalog Of Federal Domestic Assistance Number/Title: Enter the Catalog of Federal Domestic Assistance number and title of the program under which assistance is requested, as found in the program announcement, if applicable.
2.	Type of Application: (Required) Select one type of application in accordance with agency instructions. New – An application that is being submitted to an agency for the first time. Continuation - An extension for an additional funding/budget period for a project with a projected completion date. This can include	13.	Funding Opportunity Number/Title: (Required) Enter the Funding Opportunity Number and title of the opportunity under which assistance is requested, as found in the program announcement. Competition Identification Number/Title: Enter the Competition Identification Number and title of the competition
	renewals. Revision - Any change in the Federal Government's financial obligation or contingent liability from an existing obligation. If a revision, enter the appropriate letter(s). More than one may be		under which assistance is requested, if applicable.
	selected. If "Other" is selected, please specify in text box provided. A. Increase Award B. Decrease Award C. Increase Duration D. Decrease Duration E. Other (specify)	14.	Areas Affected By Project: List the areas or entities using the categories (e.g., cities, counties, states, etc.) specified in agency instructions. Use the continuation sheet to enter additional areas, if needed.
3.	Date Received: Leave this field blank. This date will be assigned by the Federal agency.	15.	Descriptive Title of Applicant's Project: (Required) Enter a brief descriptive title of the project. If appropriate, attach a map showing project location (e.g., construction or real
4.	Applicant Identifier: Enter the entity identifier assigned by the Federal agency, if any, or applicant's control number, if applicable.		property projects). For preapplications, attach a summary description of the project.
5a	Federal Entity Identifier: Enter the number assigned to your organization by the Federal Agency, if any.	16.	Congressional Districts Of: (Required) 16a. Enter the applicant's Congressional District, and 16b. Enter all District(s)
5b.	Federal Award Identifier: For new applications leave blank. For a continuation or revision to an existing award, enter the previously assigned Federal award identifier number. If a changed/corrected application, enter the Federal Identifier in accordance with agency instructions.		affected by the program or project. Enter in the format: 2 characters State Abbreviation – 3 characters District Number, e.g., CA-005 for California 5 th district, CA-012 for California 12 th district, NC-103 for North Carolina's 103 rd district. If all congressional districts in a state are affected, enter
6.	Date Received by State: Leave this field blank. This date will be assigned by the State, if applicable.		"all" for the district number, e.g., MD-all for all congressional districts in Maryland. If nationwide, i.e. all districts within all states are affected.
7.	State Application Identifier: Leave this field blank. This identifier will be assigned by the State, if applicable.		If nationwide, i.e. all districts within all states are affected, enter US-all. If the program/project is outside the US, enter 00-000.
8.	Applicant Information: Enter the following in accordance with agency instructions:		
	a. Legal Name: (Required): Enter the legal name of applicant that will undertake the assistance activity. This is the name that the organization has registered with the Central Contractor Registry. Information on registering with CCR may be obtained by visiting the Grants.gov website. b. Employer/Taxpayer Number (EIN/TIN): (Required): Enter the	17.	Proposed Project Start and End Dates: (Required) Enter the proposed start date and end date of the project.
	Employer or Taxpayer Identification Number (EIN or TIN) as assigned by the Internal Revenue Service. If your organization is not in the US, enter	18.	Estimated Funding: (Required) Enter the amount requested or to be contributed during the first funding/budget period by
	44-444444. c. Organizational DUNS: (Required) Enter the organization's DUNS or DUNS+4 number received from Dun and Bradstreet. Information on obtaining a DUNS number may be obtained by visiting the Grants.gov website. d. Address: Enter the complete address as follows: Street address (Line		each contributor. Value of in-kind contributions should be included on appropriate lines, as applicable. If the action will result in a dollar change to an existing award, indicate only the amount of the change. For decreases, enclose the amounts in parentheses.
	1 required), City (Required), County, State (Required, if country is US), Province, Country (Required), Zip/Postal Code (Required, if country is US).	19.	Is Application Subject to Review by State Under Executive Order 12372 Process? Applicants should contact the State
	e. Organizational Unit: Enter the name of the primary organizational unit (and department or division, if applicable) that will undertake the	-	Single Point of Contact (SPOC) for Federal Executive Order 12372 to determine whether the application is subject to the

	assistance activity, if applicable. f. Name and contact information of person to be contacted on matters involving this application: Enter the name (First and las	st name application was submitted to the State
	required), organizational affiliation (if affiliated with an organization than the applicant organization), telephone number (Required), fax number, and email address (Required) of the person to contact on matters related to this application.	20. Is the Applicant Delinquent on any Federal Debt? (Required) Select the appropriate box. This question applies to the applicant organization, not the person who signs as the
		authorized representative. Categories of debt include delinquent audit disallowances, loans and taxes. If yes, include an explanation on the continuation sheet.
9.	Type of Applicant: (Required) Select up to three applicant type(s) in accordance with agency instructions.	 Authorized Representative: (Required) To be signed and dated by the authorized representative of the applicant organization. Enter the name (First and last name required)
	A. State Government B. County Government C. City or Township Government D. Special District Government E. Regional Organization F. U.S. Territory or Possession G. Independent School District H. Public/State Controlled M. Nonprofit with 501C3 Ii Status (Other than Inst of Higher Education) O. Private Institution of Higher Education Education	titution and email address (Required) of the person authorized to sign for the applicant. A copy of the governing body's authorization for you to sign this application as the official representative must be on file in the applicant's office. (Certain Federal agencies may require
	Institution of Higher Education I. Indian/Native American Tribal Government (Federally Recognized) P. Individual Q. For-Profit Organization (Other than Small Business R. Small Business	
	J. Indian/Native American Tribal S. Hispanic-serving Institu Government (Other than T. Historically Black Colle Federally Recognized) and Universities (HBC)	eges
	K. Indian/Native American Tribally Designated U. Tribally Controlled Coll and Universities (TCCU V. Alaska Native and Nati	Uš)
	L. Public/Indian Housing Authority Hawaiian Serving Instit W. Non-domestic (non-US Entity X. Other (specify)	

Grantees eligible to receive funds under the Homelessness Prevention and Rapid Re-Housing Program (HPRP) are required to complete a substantial amendment to their Consolidated Plan 2008 Action Plan. This form sets forth the required format for this substantial amendment. A completed form is due to HUD within 60 days of the publication of the HUD HPRP notice.

To aid grantees in meeting this submission deadline, the HPRP Notice reduces the requirement for a 30-day public comment period to no less than 12 calendar days for this substantial amendment. With this exception, HPRP grantees are required to follow their Consolidated Plan's citizen participation process, including consultation with the Continuum of Care (CoC) in the appropriate jurisdiction(s). Grantees are also required to coordinate HPRP activities with the CoC's strategies for homeless prevention and ending homelessness. To maximize transparency, HUD strongly recommends that each grantee post its substantial amendment materials on the grantee's official website as the materials are developed.

A complete submission contains the following three documents:

- 1) A signed and dated SF-424,
- 2) A completed form HUD-40119 (this form), and
- 3) Signed and dated General Consolidated Plan and HPRP certifications.

For additional information regarding the HPRP program, visit the HUD Homelessness Resource Exchange (www.hudhre.info). This site will be regularly updated to include HPRP resources developed by HUD and its technical assistance providers.

The information collection requirements contained in this application have been submitted to the Office of Management and Budget (OMB) for review under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520). This agency may not collect this information, and you are not required to complete this form, unless it displays a currently valid OMB control number.

Information is submitted in accordance with the regulatory authority contained in each program rule. The information will be used to rate applications, determine eligibility, and establish grant amounts.

Public reporting burden for this collection of information is estimated to be 16 hours, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. This information is required to obtain benefits. To the extent that any information collected is of a confidential nature, there will be compliance with Privacy Act requirements. However, the substantial amendment to the Consolidated Plan 2008 Action Plan does not request the submission of such information.

Warning: HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802)

A. General Information

Grantee Name	City of Lowell, Massachusetts
Name of Entity or Department Administering Funds	Office of the City Manager, Division of Planning and Development
HPRP Contact Person	Allison Lamey
(person to answer questions about this amendment and HPRP)	
Title	Senior Community Development Planner
Address Line 1	JFK Civic Center
Address Line 2	50 Arcand Drive
City, State, Zip Code	Lowell, MA 01852
Telephone	978-446-7200
Fax	978-446-7014
Email Address	alamey@lowellma.gov
Authorized Official	Bernard F. Lynch
(if different from Contact Person)	
Title	City Manager
Address Line 1	City Hall
Address Line 2	375 Merrimack St.
City, State, Zip Code	Lowell, MA 01852
Telephone	978-970-4000
Fax	978-970-4007
Email Address	blynch@lowellma.gov
Web Address where this Form is Posted	www.lowellma.gov

Amount Grantee is Eligible to Receive*	\$979,048
Amount Grantee is Requesting	\$979,048

^{*}Amounts are available at http://www.hud.gov/recovery/homelesspreventrecov.xls

B. Citizen Participation and Public Comment

1. Briefly describe how the grantee followed its citizen participation plan regarding this proposed substantial amendment (limit 250 words).

Response: As required by the Department of Housing and Urban Development Rules and Regulations, the City complies with regulation 24 CFR 91.105, Citizen Participation Plan for local governments as outlined. The components of Lowell's citizen participation plan have been designed with the explicit intention of accommodating and encouraging participation by low- and moderate-income residents, residents of low- and moderate-income neighborhoods, members of minority groups, persons with limited English proficiency, and persons with disabilities. Consistent with the Plan, the Division of Planning and Development (DPD) advertised the availability of a Request for Proposal for the HPRP funds on March 6, 2009, on the City's website: www.lowellma.gov, in the Lowell Sun, and through an email distribution list of local shelter and homeless service providers, and other subrecipients of Consolidated Plan funds. A volunteer Citizens Advisory Committee reviewed the proposals and made recommendations to the City Manager and City Council. Throughout the process, Community Development staff of DPD provided technical assistance to applicants and the Citizen Advisory Committee members.

Programs supported with HPRP funds are submitted as a Substantial Amendment to the FY 2008-09 Annual Action Plan. A complete draft of the Substantial Amendment was made available for a 30-day public comment period beginning March 30, 2009. An announcement on the availability of the Draft was made in the *Lowell Sun*, on the City's website, and in posted notices in English, Spanish, Portuguese, and Khmer (Cambodian). A summary of the draft spending plan was e-mailed to all interested parties, made available on the City's website, and available for review at the DPD office, the Office of the City Clerk, and the Pollard Memorial Library. Copies were also available at a public hearing on April 9, 2009. The hearing was held at the Lowell Senior Center, to solicit comments on the draft. This location is in the heart of one of Lowell's lowest-income neighborhoods, is a fully accessible facility and offers ample free parking.

2. Provide the appropriate response regarding this substantial amendment by checking one of the following options:

☐ Grantee did not receive public comments.
☐ Grantee received and accepted all public comments.
Grantee received public comments and did not accept one or more of the
comments.

3. Provide a summary of the public comments regarding this substantial amendment. Include a summary of any comments or views not accepted and the reasons for non-acceptance.

Response: The City of Lowell did not receive any public comments on the draft Substantial Amendment.

C. Distribution and Administration of Funds

Reminder: The HPRP grant will be made by means of a grant agreement executed by HUD and the grantee. The three-year deadline to expend funds begins when HUD signs the grant agreement. Grantees should ensure that sufficient planning is in place to begin to expend funds shortly after grant agreement.

1. Check the process(es) that the grantee plans to use to select subgrantees. Note that a subgrantee is defined as the organization to which the grantee provides HPRP funds.

\[
\sum_{\text{competitive Process}}
\]
\[
\sum_{\text{other}}\text{Formula Allocation}
\]
\[
\sum_{\text{other}}\text{Other (Specify: ______)}
\]

2. Briefly describe the process(es) indicated in question 1 above (limit 250 words).

Response: The City of Lowell, DPD solicited proposals for the use of HPRP funds through a competitive Request for Proposal process. Applications were made available on March 6, 2009. Completed applications were due March 23, 2009. On several occasions throughout the process, DPD corresponded with participants by e-mail keeping them aware of important dates in the process and offering technical assistance and support with the application. In addition, DPD staff forwarded guidance and information from HUD to all applicants as it became available during the RFP process. Eleven proposals were submitted for funding and reviewed by a volunteer Citizens Advisory Committee. Funds were distributed as 3-year awards to seven applicants. The CAC selected programs for funding based on the following evaluation criteria: consistency with the City of Lowell 10-Year Plan to End Homelessness, experience and capacity of the agency to successfully operate the proposed program, proposed goals and methods of measuring outcomes, and ability of the program to become self-sustainable beyond the duration the three year grant. Approximately 40% of the City's HPRP allocation will target activities that rapidly re-housing homeless families and individuals. 45% will support homeless prevention programs. A complete list of programs recommended for funding and a description of the

4 HUD-40119

proposed activities is included at the end of this document.

3. Briefly describe the process the grantee plans to use, once HUD signs the grant agreement, to allocate funds available to subgrantees by September 30, 2009, as required by the HPRP Notice (limit 250 words).

Response: The City of Lowell has taken a proactive approach to planning for the use of HPRP funds. By issuing an RFP early in the HPRP process, the City has identified agencies that have the capacity and experience to execute the funds and address the needs of Lowell's homeless and at-risk populations.

DPD Staff will prepare the paperwork and grant agreement forms with its subrecipients to ensure that all documentation required by HPRP are in place. Subrecipient contracts will incorporate HUD's guidance governing the HPRP. In addition, each contractor will include a scope of services including a description of the population to be served as well as their goals and outcome measures. In addition, the contract will specify data protocols, fiscal reporting and expenditure procedures in compliance with other HUD and City of Lowell requirements. The contracting process will begin upon the City's receipt of notification by HUD of approval of its Substantial Amendment to the 2008 Action Plan.

4. Describe the grantee's plan for ensuring the effective and timely use of HPRP grant funds on eligible activities, as outlined in the HPRP Notice. Include a description of how the grantee plans to oversee and monitor the administration and use of its own HPRP funds, as well as those used by its subgrantees (limit 500 words).

Response: In order for the City to monitor itself, the Division of Planning and Development, the agency charged with administering and implementing HUD entitlement programs, has developed an internal management plan to assure the proper and timely implementation of the City's Consolidated Plan. Procedures have been put in place to ensure proper compliance with all federal entitlement program requirements. DPD monitors the amount of available funding utilizing the IDIS and the City's MUNIS accounting systems to ensure the uncommitted and expended funding does not exceed allowable HUD-recommended levels. These same procedures will be used during the administration of the Homeless Prevention/Rapid Re-Housing program.

DPD is currently responsible for the oversight of funds for all designated sub-recipients of four HUD Entitlement Programs including CDBG, HOME, HOPWA, and ESG. Monitoring tasks include executing written agreements, periodic review of subrecipients to determine that program requirements are being met, and taking effective corrective and remedial action toward subrecipients who do not comply. DPD Staff have employed a monitoring handbook and forms to use in monitoring projects. These same steps will be used to effectively monitor programs funded through the HPRP grant. Special attention will be paid toward the expenditure deadlines as required in the HPRP regulations.

Consistent with the management of its other entitlement programs, the City will incorporate performance-based standards in project selection and contracting processes. Contracts for the HPRP funds will be drafted to relate reimbursement more specifically to accomplishments. Where possible, the focus will be on outcome accomplishments rather than output accomplishments. The City is placing significant emphasis on the ability of programs to become self-sustainable beyond the duration of the HPRP funds. Because of this, DPD is awarding 3-year grants on a sliding scale and expects agencies to utilize the HPRP funds as seed money. The City will require subrecipients to utilize 50% of their total award during the first year, 30% during the second year, and 20% during the third year. This requirement will also ensure that the City meets the expenditure requirements of the program. Any subrecipient that fails to meet these expenditure targets will have the amount of funds not spent reallocated to another subrecipient for the subsequent year(s).

The City will require quarterly reports from HPRP subrecipients for the purpose of reviewing accomplishment goals. Reimbursement requests will also be submitted on a quarterly basis. This remote monitoring will allow DPD staff to monitor the timely expenditure of funds and evaluate the effectiveness of programs. DPD staff will conduct at least one on-site monitoring visit of each program during the 3-year duration of the grant. These visits will allow a more in depth review of the funded programs and offer an opportunity for on-site technical assistance.

D. Collaboration

1. Briefly describe how the grantee plans to collaborate with the local agencies that can serve similar target populations, which received funds under the American Recovery and Reinvestment Act of 2009 from other Federal agencies, including the U.S. Departments of Education, Health and Human Services, Homeland Security, and Labor (limit 250 words).

Response: In addition to HPRP funds, the City will receive funding through several programs under the American Recovery and Reinvestment Act of 2009. \$3,000,000 will be available for lead-based paint abatement in homes occupied by low- and moderate-income families with children. In order to increase the number of affordable units in the City, the lead-based paint abatement program requires a deed restriction for all units receiving assistance. The restriction requires occupancy by low- or moderate-income households for both owner-occupies and rental units. This restriction not only ensures the affordability of units but the health and safety of its occupants.

The City has also been allocated \$639,803 in Community Development Block Grant-Recovery funds to support programs that create jobs available to low- and moderate-income individuals. Programs supported with CDBG-R will assist individuals with job training/preparedness, and help them obtain self-sufficiency.

In addition to the programs administered by the City, subrecipients of HPRP funds are encouraged to utilize other ARRA funds in the design of their programs. Several subrecipients have already identified a number of funding opportunities including the Department of Energy for weatherization activities, Community Services Block Grant Funding available through Massachusetts Department of Housing and Community Development, and Transitional Assistance for Victims of Domestic Violence through the Department of Justice Office of Violence Against Women. These additional dollars will support low- and moderate-income households with the services and support they need to remain in their homes or seek alternative safe housing that is affordable.

2. Briefly describe how the grantee plans to collaborate with appropriate Continuum(s) of Care and mainstream resources regarding HPRP activities (limit 250 words).

Response: The Lowell Continuum of Care (CoC) is an umbrella organization whose members provide services to Lowell's homeless, chronically homeless, and at-risk populations. This network of human service organizations, public agencies, and non-profit providers utilizes McKinney-Vento funding to help increase the self-sufficiency of persons with mental illness, physical disabilities, substance abuse, victims of domestic violence, and at-risk of homelessness.

The City of Lowell, DPD is the lead entity and the applicant for the CoC. A DPD staff position is dedicated to organizing the CoC planning and subcommittee meetings, grant submittals, and program initiatives. This individual was also involved in the development of the plan for the HPRP activities.

Members of the CoC were instrumental in the development of the 10-Year Plan to End Homelessness, the document used to help guide the distribution of the HPRP funds. The CoC continues to offer significant input and guidance in the implementation of the 10-Year Plan action steps. During the course of the HPRP grant program, DPD Staff will share the impacts and accomplishments of HPRP subrecipients with the CoC to help them evaluate progress toward meeting the needs identified in the 10-Year Plan.

3. Briefly describe how HPRP grant funds for financial assistance and housing relocation/stabilization services will be used in a manner that is consistent with the grantee's Consolidated Plan (limit 250 words).

Response: One of the goals outlined in the 2005-2010 Consolidated Plan is to reduce the number of persons in poverty, resulting in a person's capacity to achieve self-sufficiency and maintain stability. A particular emphasis is placed on helping people rise out of poverty rather than providing temporary relief. Examples of programs that directly influence people's ability to escape poverty include job training, micro-enterprise training and assistance, housing advocacy, homelessness

prevention, and homeownership assistance. Projects that indirectly affect poverty include those that upgrade the community, provide transportation and childcare services that help people access employment and services. In addition to annual distribution of Consolidated Plan funds to support these programs, the City is directing other ARRA funding, including Community Development Block Grant-Recovery funds to support employment training and job creation programs that will help households rise out of poverty.

The Consolidated Plan identifies a number of initiatives formed by local partnerships with government bodies, non-profits, and private developers to address the needs of homeless individuals and families as well as homelessness prevention strategies. Many of these initiatives are supported with Consolidated Plan funding. The City is awarding HPRP funds to programs that can demonstrate not only the experience and capacity to provide services to some of its most vulnerable residents, but to those programs that can become self-sufficient and continue beyond the duration of these grant funds. In meeting the Consolidated Plan goal of reducing the number of individuals and families living in poverty, HPRP funds are directed to programs that have services in place to help clients maintain housing stability.

E. Estimated Budget Summary

HUD requires the grantee to complete the following table so that participants in the citizen participation process may see the grantee's preliminary estimated amounts for various HPRP activities. Enter the estimated budget amounts for each activity in the appropriate column and row. The grantee will be required to report actual amounts in subsequent reporting.

HPRP Estimated Budget Summary*				
	Homelessness Prevention	Rapid Re- housing	Total Amount Budgeted	
Financial Assistance ¹	\$ 184,967.55	\$ 247,871.55	\$ 432,839.10	
Housing Relocation and Stabilization Services ²	\$ 251,128.45	\$ 146,128.45	\$ 397,256.90	
Subtotal (add previous two rows)	\$ 436,096.00	\$ 394,000.00	\$830,096.00	

Data Collection and Evaluation ³	\$99,050
Administration (up to 5% of allocation)	\$48,902
Total HPRP Amount Budgeted ⁴	\$978,048

¹Financial assistance includes the following activities as detailed in the HPRP Notice: short-term rental assistance, medium-term rental assistance, security deposits, utility deposits, utility payments, moving cost assistance, and motel or hotel vouchers.

²Housing relocation and stabilization services include the following activities as detailed in the HPRP Notice: case management, outreach, housing search and placement, legal services, mediation, and credit repair.

³Data collection and evaluation includes costs associated with operating HUD-approved homeless management information systems for purposes of collecting unduplicated counts of homeless persons and analyzing patterns of use of HPRP funds.

⁴This amount must match the amount entered in the cell on the table in Section A titled "Amount Grantee is Requesting."

F. Authorized Signature

By signing this application, I certify (1) to the statements contained in the list of
certifications and (2) that the statements herein are true, complete, and accurate to the best
of my knowledge. I also provide the required assurances and agree to comply with any
resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent
statements or claims may subject me to criminal, civil, or administrative penalties. (U.S.
Code, Title 218, Section 1001)

Signature/Authorized Official	Date	
Title	_	

Homelessness Prevention and Rapid Re-Housing Program (HPRP) Certifications

The HPRP Grantee certifies that:

Consolidated Plan – It is following a current HUD-approved Consolidated Plan or CHAS.

Consistency with Plan – The housing activities to be undertaken with HPRP funds are consistent with the strategic plan.

Confidentiality – It will develop and implement procedures to ensure:

- (1) The confidentiality of records pertaining to any individual provided with assistance; and
- (2) That the address or location of any assisted housing will not be made public, except to the extent that this prohibition contradicts a preexisting privacy policy of the grantee.

Discharge Policy – A certification that the State or jurisdiction has established a policy for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons.

HMIS – It will comply with HUD's standards for participation in a local Homeless Management Information System and the collection and reporting of client-level information.

Signature/Authorized Official	Date	
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GENERAL CERTIFICATIONS FOR STATE OR LOCAL GOVERNMENT FOR THE HOMELESSNESS PREVENTION AND RAPID RE-HOUSING PROGRAM (HPRP)

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the state, territory, or local government certifies that:

Affirmatively Further Fair Housing -- The state, territory, or local government will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction or state, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Drug-Free Workplace -- It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about:
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended: or

- (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, state, or local health, law enforcement, or other appropriate agency;
- 7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the state, territory, or local government's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraphs 1 and 2 of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Local Government, State, or Territory -- The submission of the consolidated plan is authorized under state law and local law (as applicable) and the jurisdiction or state possesses the legal authority to carry out the programs under the consolidated plan for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with Plan -- The housing activities to be undertaken with HPRP funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Signature/Authorized Official	Date	
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APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. <u>Lobbying Certification</u>

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. <u>Drug-Free Workplace Certification</u>

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The Grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of	Performance (Street address, city, county, state, zip code)	
Check	if there are workplaces on file that are not identified here.	

The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

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					Explanat	ion:									
Evne	octoc	l Complet	ion C) ato	-		gencies in	clude	: UTE	C, GRIP	. Lowe	ell House, I	nc., LTLC, I	Pathfi	nder,
			ion L	ate	Renaissan						,		,,		,
-	/2012	<u>Z</u> Objective	Cod	061				n & R	apid R	e-Housi	ing - Fi	inancial Ass	sistance &		
Nau	Ollai	Objective	Cou	es.	Relocation	n/Sta	bilization								
LMH															
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□не	elp Per	sons with D	isabili	ties	۷,		cess to aff								
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Project-level	Accomplishments		al ASS	sistance	Complete		4.50						Complete		
Ĭ	sh	01 People		▼	Proposed		162			Accompl	. Type:	~	Proposed		
ec.	pli				Underwa								Underwa		
Q	E	Relocatio	n/Sta	bilization	Complete	е							Complete		
4	SC	Accompl. T	ype:	•	Proposed					Accompl	. Type:	•	Proposed		
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		nproved ho	-		Number o	f per	sons mair	itainir	ig stab	le					
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				Actual A	mount							Actual A	mount		
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ro	01 Pe	eople	_	Proposed		162			Accon	npl. Type	e: 🔻	Propose			
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		ds will supp o homeless															
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		e services.					.9								. Б. Ср.		
Loca									ı	Priori	ity Need	Cate	gory				
		mack Stree	et							Rental I	Housing					_	
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					Explanat	ion:											
Expe	ctec	Complet	ion C	Date	Rapid Re-	Housi	ng -	Relo	cation	n/Stabi	ilization						
9/30/																	
		Objective	e Cod	les:													
		,															
LMH																	
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	•	sons with H	ΙΤ\//ΔΤΙ	DS	1, ""												
	•	sons with D	-		2 End	chronic	home	elessr	ness							▼	
						ace the	a num	her c	of hom	nalacc n	ercone mov	/ina ir	nto permane	nt housing			
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	1 0	01 People		•	Propose	d	26				Accompl. T	ype:	•	Proposed	1		
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됩	Acco	mpl. Type:	•	Propose						Accom	npl. Type:	-	Proposed				
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Grantee Name: City of Lowell

			CPMP \	Version 1.3	Grante	e war	ne:	Cit	у от	Lowell							
Proje	ect N	lame:	Hou	se of Ho	se of Hope - Housing NOW												
Desc				IDIS Pro	oject #:					UOG Cod	le: MA251284 LOWELL						
at Ho perm	use (anen	of Hope Sh itly housed	nelter: d. Clie	s. Targeto ents will b	to address barriers to permanent housing that exist for tier 3 and 4 families who stay ed families present the greatest complexity and most impediments to being e assisted to exist shelters quickly, be rapidly re-housed, and with support, sustain easingly self-sufficient.												
Loca	tion	:			Priority Need Category												
812 Merrimack Street Lowell, MA 01854					Sel	ne:		Rental Housing									
			Explanation:														
Expe	cted	l Complet	Rapid Re-Housing - Financial Assistance														
9/30,																	
		Objective	e Cod	es:	1												
LMH ▼																	
Р	roje	ct Primar	pose:						Specifi	c Obje	ctiv	res					
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□Не	lp Per	rsons with H	Food	chronic	home	aloccr	2000										
□не	lp Per	rsons with D	2, End	CHIOHIC	, HOITIC	CIC33I	1033							V			
Address Public Housing Needs					3,												
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	Pro	posed C	Per	ce Measure			Actual Outcome										
Provide improved housing stability															-		
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Matrix	c Code	es					Matrix Codes							_			
m Year 1	Other HPRP Fund Source:		_	Propose	oposed Amt. \$144,000 tual Amount		,000.	.00		Fund Sour	d Source: ▼		Propose	d Amt.			
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				sed Amt.					Fund Sour	ource: Propose							
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g				Actual U	nits							Actual U		nits			
Pro	Accompl. Type: P			Propose	ed Units					Accompl.	Гуре:	•	Proposed	Units			
_				Actual II	nite						ļ		Actual II	nite			

Droi	oct N	lamer	Mori	rimack \	Valley Catholic Charities - Basic Needs Homeless Prevention Services												
	Project Name: Merrimack \ Description: IDIS Pro																
			nds to provide emergency financial assistance to residents of Lowell. Funds will be														
					revention Program and will be allocated to direct financial assistance for families facing												
		r moving f														J	
Location:					Duisvity Need Category												
		nce Street			Priority Need Category												
		4 01852			Sol	no		Rental Housing									
					Select or												
					Explanation:												
-			Homelessness Prevention - Financial Assistance														
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	•	Homeless	1, 111016	ase une	e mum	ibei c	i iioii	ieless p	ersons mo	virig ii	nto permane	ent nousing			١		
	•	rsons with H	2 End	chronic	home	elessr	ness							•			
Help Persons with Disabilities					Z ₁												
☐ Ad	dress	Public Hous	sing Ne	eeds	3 Improve access to affordable rental housing												
		04 Households ▼			Proposed 36					,	Accompl. T	Type: ▼		Proposed	d		
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Project-level	ē				Complete									Complete	е		
	hn	Accompl. Type:		Proposed					,	Accompl. T	ype:	▼	Proposed	j			
	<u>:</u>			Underway						•	<i>'</i> '		Underwa	y			
	п			Complete									Complete	e			
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Proposed Outcome						Performance Measure Actu					Actua	Outcor			_		
		nproved ho				maintaining stab			le		710000	· outco.					
and reduced risk of homelessness					housing	•				J							
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ړ ۲	Other Federal		al	Actual A	al Amount								Actual A	mount			
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